Enhancement of underused cervical cancer prevention services in rural Oaxaca, Mexico

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Cervical cancer is a global public health issue. According to a recent report by the Alliance for Cervical Cancer Prevention (1) an estimated 274 000 women fall victim to cervical cancer each year, 80% of whom live in low-income countries. The problem has been associated with women’s inadequate knowledge of the disease and its prevention (2–4) and the low expertise of health professionals (5) as well as their lack of cultural sensitivity (6, 7). In industrialized countries, the incidence of and death rate from cervical cancer have significantly decreased over the past 50 years as a result of widespread implementation and use of Papanicolaou or Pap smear testing (8, 9). The Pap smear test is an effective screening tool for cervical neoplasia, a precursor of cervical cancer, which is mostly caused by human papilloma virus. Treatment of cervical cancer precursors is usually highly successful.

In Mexico, as in most developing countries, rates of cervical cancer reflect prevalent high-risk behavior, myths about prevention, and underuse of medical services. Cervical cancer is the leading cause of death among women around 35 years of age (10) and the second leading cause of death among adult women aged 15–64 years (11). The mortality rate from cervical cancer is estimated at 10.2 per 100 000 women (12). Every day in Mexico, 12 women die from cervical cancer; the annual growth in cervical cancer deaths being 0.76%. Women in rural areas have a 3.07 times higher risk of dying from this illness than women in urban centers (13).

Although the Mexican Health Ministry has provided free or very low cost cancer-screening services throughout the country and prioritized the need for cervical cancer programming (12), these services remain notoriously underutilized, most notably in low-income, low-education, rural communities (14, 15). Some efforts are known to have failed because they focused on younger women and did not include the older at-risk group (16). Social norms and a strong distrust in allopathic medicine contribute to alienating women from institutional health care (17). Even though the costs of screening are favorable, the sociocultural context has not been
THE PROGRAM

Porque me quiero, me cuido was developed at the Instituto Mexicano de Investigación de Familia y Población (IMIFAP), a Mexican nongovernmental organization with a focus on health education and community development of groups in Latin America with limited education. Since its development, the program has been incorporated as part of an integral sustainable human development program called Yo quiero, yo puedo (I want to, I can) and the cancer module is known as Yo quiero, yo puedo . . . prevenir el cáncer (I want to, I can . . . prevent cancer). The conceptualization and implementation strategy adopted in the program, incorporating core issues discussed in the literature, have been presented elsewhere (17, 22–24). The guiding principles can be summarized as follows.

First, a program must be rooted in the needs of the target population (4, 7). Second, changes in behavior have to be initiated at the level of specific situations (25) by helping program clients develop or acquire “tools” in the form of knowledge and communication skills enabling them to change their behaviors. A third requirement in building health education programs is that the context, such as socioeconomic variables, in which the target population lives should be taken into account (7, 26). Fourth, program advocacy and dissemination of results are an inherent part of health promotion. The fifth and last principle underlying the IMIFAP approach is an emphasis on evaluation at all stages of the program (25, 27); there has to be accountability to all important stakeholders.

Workshop sessions and educational and promotional materials (training manual, flipchart, and a video) for the program Porque me quiero, me cuido were designed on the basis of background research exploring the needs of the target population. The workshops are conducted by local women, called health promoters, who took part in a 1-week training program in which they were program participants and in addition were given instructions on how to conduct workshops. Workshop sessions are highly interactive and include discussions and role playing as well as the presentation of factual information. Thus, the workshops foster the development of knowledge and skills that empower women to make decisions about their own sexual and reproductive health. They provide information to enhance women’s knowledge of their bodies, physical rights, and risks; information on how to take care of their health; and information on skills to make choices for preventing cervical cancer and how to realize these skills in an assertive manner. The workshops are composed of eight 2-hour weekly sessions with groups of 15–25 women.

There was also a workshop for men consisting of three 2-hour sessions: two for men only and one for men and their partners. The workshop focused on sexual and reproductive health, including the Pap test and skills such as communication and interaction with one’s partner. Another module, directed at professional health care providers (doctors and nurses), consisted of two 4-hour sessions during which participants had the opportunity to exchange experiences and to reflect on their role and the way they interacted with women. Finally, a dissemination promotion campaign was conducted in communities as part of program advocacy. For
further information on these additional activities, refer to Givaudan et al. (17).

Method

Participants. Ten communities in Valles Centrales, Oaxaca, with low annual rates of screening for cervical cancer were selected on the basis of information provided by the Ministry of Health.6 Women taking part in the program ranged from 15 to 64 years old. For the purpose of evaluation, six similar communities were selected in the same region from which participants were drawn to form the control group in a questionnaire study. The sampling technique amounted to selection with replacement; women participating in the premeasurement might take part also in the postmeasurement, but there was no attempt at matching. In accordance with common practice in Latin America, neither the women nor their communities were compensated for their cooperation. However, they were often interested in being interviewed because of the opportunity to converse with someone about health matters.

In each community (village) where the program was administered, one to four rural health promoters were recruited to implement the program. They were local women who had to be able to read and write. The selection procedure included the recommendation of a local health care provider (doctor or nurse) and an interview with each candidate. Many women in both the control and the experimental communities also took part in a program called Oportunidades (Opportunities), formerly called Progresa (Progress), a federally funded program that provides financial and economic support for nutrition, education, and health to the poorest communities of Mexico. A condition for receiving benefits is to attend talks about health that are given periodically in the villages. The objectives overlap with the program described here. The two main differences are that the Oportunidades program provides information on a wide range of health issues and is carried out through public lectures to large groups, whereas Porque me quiero, me cuido focuses on cervical cancer and uses participatory techniques with small groups.

In each village, local health promoters invited women to attend the workshops by using door-to-door visits, by messages through loudspeakers, by support of local authorities and health providers, and by getting in touch with groups such as neighbors and families. A total of 2 177 women attended the workshops. More than half of them attended all eight sessions, less than 10% attended three or fewer times.

Evaluation procedures. The impact of the program was quantified by (1) comparing the numbers of Pap smear tests as recorded in local health clinics before and after program implementation, and (2) a questionnaire that aimed at assessing knowledge, opinions, attitudes, and behavior of women regarding cervical cancer.

Numbers of Pap smears

Records of local clinics were examined to retrieve the numbers of Pap smears conducted in the various villages for the year the program was implemented and for the preceding year. It was impossible to obtain a full set of data because in some clinics the records of the previous year could not be found. We retrieved records for both years in four control and eight experimental villages.

Participants in the questionnaire study. The instrument was applied in a pretest-posttest design with an experimental and a control group. At least 20 women of reproductive age were interviewed in each of the 10 experimental and 6 control villages before the program started and 10 months after its completion. Each round of data collection was completed within 2 months.

Each interviewer was told to start with a certain house. If a woman in the appropriate age range was present, she was asked for an interview. If an interview was conducted, the interviewer would skip a few houses (the number depended on the size of the village) and go to another house. If no interview was administered (in the case of no cooperation or no woman present in the right age range), the interviewer would go to the next house. The procedure was the same for control and experimental villages, implying that in the latter villages women were included who had not attended the program.

Questionnaire. The questionnaire was based on an instrument used previously to assess a preliminary version of the program (17). It begins with five questions asking for sociodemographic data (age, educational level, participation in the Oportunidades program).

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6 The State Department of Health assisted in obtaining demographic data for each of the villages. We needed to know the number of women between 15 and 50 years of age to assess the reach of the program. Although municipalities are supposed to provide information to the department about the composition of the population, this information was not available for all villages. We estimated the number of women in the stipulated age range in the case of two experimental villages on the basis of the total size of the population and the total number of women in the other eight villages, assuming that age and gender distributions were the same in all villages. The two estimates were close in value and the average was taken.
program, civil status). The remainder of the questionnaire comprises seven scales:

(1) Knowledge about health, hygiene, and sexuality (20 items, such as, Do you think only women who have sexual intercourse can get cervical cancer? Do you think too much dust can cause cervical cancer?).

(2) Attitudes (12 items, such as, Would you be concerned if other persons from your community knew you had a Pap smear test? If cancer was detected from the test, would you prefer to not know?).

(3) Intentions (16 items, such as, Would you have a Pap smear test performed by a male doctor? Have you already thought about when you will go for your next Pap smear?).

(4) Health-oriented behaviors (12 items, such as, In the last month have you checked your sexual organs? Have you ever had a Pap smear?).

(5) Partner’s attitude (5 items, such as, Would it bother your partner that you have had a Pap smear?).

(6) Partner’s behavior (5 items, such as, In the last year, did your partner and you go together to the health center to see a doctor?).

(7) Social desirability (10 items, such as, Does it make any difference to you whether it is a male or female doctor who performs your Pap smear? Do you wash your hands every time before and after you go to the toilet?).

Responses for most items were limited to three options: agreement, disagreement, and an option expressing uncertainty or unwillingness to answer. A few items were open questions where a short response was expected (for example, naming some symptoms). The questionnaire took up to an hour to complete.

Questionnaire administration. The data were collected by five interviewers (social science students from a university in Oaxaca City), who were trained in a 5-hour session where they practiced by role playing among themselves. They worked in each community in pairs. In view of the low educational level of most women, the instrument was applied as a structured interview.

The total number of instruments was 679 (200 pretest experimental, 120 pretest control, 239 posttest experimental, 120 posttest control).

Analysis of questionnaire scores

For each respondent, scores on items in the seven scales were obtained by assigning a 1 if the response indicated agreement with the objectives of the program and 0 in the case of disagreement or uncertainty/unwillingness to answer. About 3% of missing values (due to items without a response) were omitted from the analyses. To the obtained item scores of each scale, except the two behavior scales, we applied the one-parameter logistic model (OPLM) (28), which is a model from Item Response Theory similar to Birnbaum’s (29) two-parameter logistic model. This procedure yielded a score for each respondent on each scale. To fix the origin and unit of the scale, the score distributions were standardized (with a mean of 0.00 and a standard deviation of 1.00).

As a next step, the scale scores were entered as dependent variables in a multilevel (or hierarchical) model (30, 31) with participation in the workshop and demographic information as independent variables. We opted for a multilevel analysis because the women were nested in communities and women from the same community were expected to be more homogeneous in their responses than women from different communities.

Because the behavioral items (questions about the behavior of women and their partners) addressed quite specific and heterogeneous situations (which implies a violation of the unidimensionality assumption in OPLM), we did not try to construct a scale for these items. Instead, as in previous cases (32), we analyzed them separately using a logistic multilevel model with the dichotomous item score as the dependent variable and participation in the workshop and demographic information as independent variables.

RESULTS

For 8 of the 10 experimental communities, we obtained records of Pap smears over 2 years. In the year before the program was implemented, 1 074 Pap smears were taken. During the year of implementation, there were 1 306 Pap smears, while the total number of women in these villages within the program’s age range was calculated to be 4 865. Under the assumption that there was no change in the size of the population, this corresponds to an increase of 22% to 27%. A multilevel analysis (with women nested in villages) shows that the probability of women having a Pap smear significantly increased in the experimental villages compared with the control villages, $t(11) = 2.66, p = 0.02$.

Table 1 presents descriptive statistics on the sociodemographic characteristics of the women who were administered the questionnaire, separating control and experimental villages and pretest and posttest questionnaires. Statistically significant
differences among the four groups occur for all variables except age. With respect to education level and civil state, the women in the posttest control group differ from those in the other groups, with the former group including more women who initiated secondary school and who did not have a partner. Furthermore, Table 1 shows that in the experimental groups more women participated in the state’s Oportunidades program. This program had already been running for a few years and is unlikely to account for the increase in Pap smears in the experimental villages. In the multilevel analyses presented next, the differences among these groups are accounted for by including the sociodemographic variables as covariates.

The main results of the questionnaire are presented in Table 2. The rows of the table refer to dependent variables and the columns refer to independent variables (or effects). There are three sets of dependent variables: (1) continuous scores based on five subscales in the questionnaire, (2) binary scores based on self-reported health behavior items, and (3) binary scores on items for which the women report the behavior of their partners.

The first column in the body of Table 2 gives the value of the intercept. Because of the way the independent variables were defined, the intercept value corresponds to the expected score on the pretest of a woman of mean age, with limited schooling, without a partner, who does not take part in the Oportunidades program, and who has a mean score for social desirability. The other columns on the left side of Table 2 are control variables: “Age” refers to the difference in the dependent variable associated with a difference of 1 year of age. This implies, for example, that a woman 30 years old has an expected score on knowledge 0.005 standard deviation unit above the expected score of a 29-year-old, the values for all other variables being equal. “Schooling” was treated as a dichotomous variable with secondary school attendance or higher as one category, and education at the primary school level or no school attendance as the other category. The table shows that the expected score for knowledge among more educated women was 0.04 standard deviation higher than for the less educated. “Has partner” is a dichotomous variable with a positive score when an interviewee reported having a partner. “Oportunidades” refers to participation (versus nonparticipation) in the Oportunidades program. The inclusion of “Social desirability” (which represents the score on the social desirability scale obtained from the OPLM analyses) as an independent variable statistically corrects the women’s responses on the attitude, intention, and behavior items for giving the socially desirable answer. Theoretically, social desirability cannot affect knowledge; therefore, this variable was not included as a control variable for knowledge (the knowledge scale contained items with negative responses and items with positive responses).

On the right side of Table 2 are three variables referring to program-related effects. The first and second are binary variables. The first refers to the moment of testing (pre and post) and the second refers to treatment status (experimental versus control communities). The third variable refers to the number of sessions the interviewee attended (based on the attendance lists) and indicates the effect on the dependent variable of a unit change in workshop attendance (of eight workshops). For example, the increase in knowledge for a woman from an experimental village who attended all sessions can be estimated at 0.49 standard deviation (moment effect + treatment effect: –0.17 + 0.66 = 0.49). For each session a woman missed, her knowledge can be estimated to decrease by 0.056 standard deviation. For example, for a woman who attended four sessions instead of all eight, the effect of the program can be expected to have been lower by 4 × 0.056 = 0.224 standard deviation.

Of the continuous variables, “knowledge” shows a highly significant and substantial treatment effect, which can be largely accounted for by

<table>
<thead>
<tr>
<th>Moment</th>
<th>Treatment</th>
<th>n</th>
<th>Age (years)</th>
<th>Schooling* (%)</th>
<th>Has partnerb (%)</th>
<th>Oportunidades*c (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Mean</td>
<td>SD</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pre</td>
<td>Control</td>
<td>120</td>
<td>37</td>
<td>14</td>
<td>37</td>
<td>68</td>
</tr>
<tr>
<td></td>
<td>Experimental</td>
<td>200</td>
<td>40</td>
<td>15</td>
<td>41</td>
<td>70</td>
</tr>
<tr>
<td>Post</td>
<td>Control</td>
<td>120</td>
<td>37</td>
<td>17</td>
<td>54</td>
<td>52</td>
</tr>
<tr>
<td></td>
<td>Experimental</td>
<td>239</td>
<td>39</td>
<td>12</td>
<td>34</td>
<td>75</td>
</tr>
</tbody>
</table>

* Percentage of women who initiated secondary school.
| Percentage of women with a (sexual) partner.
| Percentage of women belonging to the Oportunidades program.
| Standard deviation.
attendance at the workshops. In contrast, the effects of treatment on the subscales for attitude, perceived attitude of partner, and intention were small. The low estimates for session effects are in line with these findings.

For reasons explained previously, the items on reported behaviors were entered as dependent variables in separate (logistic multilevel) analyses. As a consequence, the estimates are less stable and tend to have a larger margin of error than scores based on scales consisting of several items. Table 2 shows the results of the 12 self-reported behaviors and 5 reported behaviors of the partner. A statistically significant result ($p < 0.05$) for the treatment effect was obtained for only one item: women who attended the workshops talk more frequently about the importance of the Pap test (this was an open item). As far as reported behavior of partners is concerned, the treatment effects varied over items, although four of five were positive.

Table 2 further presents estimates for the control variables. Older women are more likely to have had a Pap smear test, and younger women are more likely to report condom use. Generally, education turned out to be an important variable, with significant effects on attitudes, inspection of sexual organs, hygiene, and asserting oneself vis-à-vis one’s partner. In contrast to formal education, the effects of having a partner were difficult to interpret. Participation in the Oportunidades program had a positive effect on knowledge and on Pap smear testing, both in its explanation and in reporting a recent test.

We would like to draw attention to the considerable effect of social desirability on almost all dependent variables. This suggests that social desirability is an important variable that must be considered when relying on self-reports in evaluations of program success. The multilevel analyses further imply the estimation of (random) effects that model differences among the villages (beyond differences already explained by the treatment variable). These estimates are not reported here because no significant effects were found for any of the items and because the results are of less substantive interest.

### Table 2. Parameter estimates with knowledge, attitude, and reported actual behaviors as dependent variables, Oaxaca, Mexico, 2001–2002

<table>
<thead>
<tr>
<th>Dependent variable</th>
<th>Control variable effects</th>
<th>Intervention-related effects</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Intercept</td>
<td>Age</td>
</tr>
<tr>
<td>Continuous variables</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Knowledge</td>
<td>–0.20$^a$</td>
<td>0.005</td>
</tr>
<tr>
<td>Attitude</td>
<td>–0.38$^b$</td>
<td>–0.017$^b$</td>
</tr>
<tr>
<td>Intention</td>
<td>–0.44$^b$</td>
<td>–0.010$^b$</td>
</tr>
<tr>
<td>Partner attitude</td>
<td>–0.21$^c$</td>
<td>–0.004</td>
</tr>
<tr>
<td>Binary variables</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Asking doctors questions</td>
<td>2.20$^b$</td>
<td>–0.001</td>
</tr>
<tr>
<td>Vaginal rinse</td>
<td>1.49$^b$</td>
<td>0.010</td>
</tr>
<tr>
<td>Eat fruit</td>
<td>1.34$^b$</td>
<td>0.008</td>
</tr>
<tr>
<td>Inspecting sexual organs</td>
<td>–1.47$^b$</td>
<td>0.001</td>
</tr>
<tr>
<td>Explain Papanicolaou</td>
<td>–0.71$^b$</td>
<td>0.006</td>
</tr>
<tr>
<td>Recent Papanicolaou</td>
<td>–1.28$^b$</td>
<td>0.020$^b$</td>
</tr>
<tr>
<td>Condom use</td>
<td>–1.40$^b$</td>
<td>–0.071$^b$</td>
</tr>
<tr>
<td>Doctor visit sex. symptoms</td>
<td>1.85$^a$</td>
<td>0.019$^b$</td>
</tr>
<tr>
<td>Talk to partner contraception</td>
<td>0.42$^b$</td>
<td>–0.054$^b$</td>
</tr>
<tr>
<td>Visit doctor in secret</td>
<td>1.90$^b$</td>
<td>–0.029$^b$</td>
</tr>
<tr>
<td>Assertivity to partner</td>
<td>0.27 $^b$</td>
<td>0.004</td>
</tr>
<tr>
<td>Refusing sex to partner</td>
<td>1.19$^b$</td>
<td>–0.015</td>
</tr>
<tr>
<td>Partner</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proposes condom</td>
<td>–1.50$^b$</td>
<td>–0.073$^b$</td>
</tr>
<tr>
<td>Joins to doctor</td>
<td>0.12</td>
<td>–0.012</td>
</tr>
<tr>
<td>Prepares food</td>
<td>0.19</td>
<td>–0.011</td>
</tr>
<tr>
<td>Is interested</td>
<td>1.53$^b$</td>
<td>–0.016</td>
</tr>
<tr>
<td>Gets upset (contraception)</td>
<td>2.36$^b$</td>
<td>–0.031$^b$</td>
</tr>
</tbody>
</table>

*a* Estimated parameter value is significantly different from 0 ($p < 0.10$).

*b* Estimated parameter value is significantly different from 0 ($p < 0.01$).

*c* Estimated parameter value is significantly different from 0 ($p < 0.05$).
DISCUSSION AND CONCLUSIONS

The main finding of this study is clear. There was a significant increase in the number of rural and indigenous women who came to have a Pap smear in the communities where the program was implemented compared with the control villages, where there was no evidence of an increase. Further support for the success of the program comes from inside the questionnaire study, which also provides insight into how best to explain the success of the program. The results in Table 2 show that participation in the workshops contributed to an increase in knowledge about cervical cancer and its prevention. Effects on behavior tended to be smaller, and effects on underlying variables, such as intentions and attitudes, were rather minimal. This pattern fits in with the idea, mentioned in the introduction, that knowledge and skills to deal with specific situations change before there are changes in psychological variables that reflect more general characteristics of a person, as is the case with personal attitudes (21, 23) as well as the fact that often in communities where there is little control over one’s actions, the concept of intention is not relevant (33).

Another finding reflected in Table 2 is the importance of social desirability when the effect of intervention is assessed through self-reports. Social desirability is a tendency to give an answer in agreement with prevailing norms and social expectations. The tendency to comply with such expectations is higher among close-knit communities where following social norms is more closely controlled (34). This response style can strongly affect self-reports (35). However, such effects are rarely accounted for in quantitative or qualitative program evaluations (36, 37). The estimated effect size for this subscale sometimes exceeds the estimates for treatment effects (see, for example, the attitude and intention subscales). This means that not the treatment had no effect but that the effects of the treatment would have been seriously misrepresented if this response style effect had not been accounted for.

Attending the Oportunidades program is mostly associated with positive outcomes and the present program can probably be said to build on the more general Oportunidades lectures. The focus of this program on cervical cancer and its prevention leads to higher estimates for (specific) knowledge increase and Pap-smear-related behaviors.

Apart from the relevance for the target women of the program content, effectiveness, in our view, has to be attributed to two factors: the didactic mode and the attention to context. The workshops were designed to be highly interactive.
we would like to emphasize that the involvement of local health promoters as workshop facilitators is a cost-efficient way to implement a highly interactive program at relatively low cost.

In summary, the findings show that the Porque me quiero, me cuido program has led to a significant increase in the number of Pap smears among indigenous and rural populations in the region of Oaxaca, Mexico, where it was implemented and in knowledge relevant for preventing cervical cancer. Several features of the program can help explain these results, of which the two most important are the extension of program activities to include the social environment and the highly participatory method of implementation through a closely accompanied cascade system in which well-trained and closely supervised local women play a key role.

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REFERENCES


La colposcopia y el tratamiento de la neoplasia intraepitelial cervical

Este manual introductorio tiene por objeto simplificar el aprendizaje relacionado con la colposcopia y el tratamiento de la neoplasia intraepitelial cervical mediante crioterapia y procedimientos de escisión electroquirúrgica con asa, a fin de propiciar la divulgación de las técnicas en cuestión en entornos de bajos recursos. Se confía en que el manual servirá para diversos propósitos, por ejemplo, como recurso para cursos dirigidos a profesionales de la atención sanitaria; como material didáctico y de aprendizaje para estudiantes de medicina y enfermería; como material de referencia para los profesionales médicos; como manual práctico en programas de detección; o incluso como herramienta de autoaprendizaje.